### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT

### FINANCIAL STATEMENTS **AS OF JUNE 30, 2024**

### **TOGETHER WITH**

INDEPENDENT AUDITOR'S REPORT

AND

SUPPLEMENTAL SCHEDULES

Costello Company, LLC

Certified Public Accountant and Consultants
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### Table of Contents

	Exhibit / Schedule	Page <u>Number</u>
INDEPENDENT AUDITOR'S REPORT		1A-1C
MANAGEMENT'S DISCUSSION AND ANALYSIS		2A-2D
GOVERNMENT-WIDE FINANCIAL STATEMENTS		
Statement of Net Position Statement of Activities	A B	3 4
FUND FINANCIAL STATEMENTS		
Balance Sheet – Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds	C D	5 6
Fiduciary Fund - Statement of Fiduciary Net Assets Fiduciary Fund - Statement of Changes in Plan Net Assets	E F	7A 7B
NOTES TO FINANCIAL STATEMENTS		8A-8L
REQUIRED SUPPLEMENTARY INFORMATION		
Schedule of General Fund Revenues – Budgetary Basis – Budget and Actual Schedule of General Fund Expenditures – Budgetary Basis – Budget and Actual Required Supplementary Information – Other Post-Employment Benefits (OPEB)	1 2 4	9A 9B-9C 9D-9E
SUPPLEMENTARY SCHEDULES		
Schedule of Property Taxes Levied, Collected and Outstanding Special Revenue Fund – Reserve Fund for Capital and Nonrecurring Expenditures – Schedule of Changes in Fund Balance Schedule of Debt Limitation	5 6 7	10A 10B 10C
STATE SINGLE AUDIT	,	100
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of Financial Statements Performance with <u>Government Auditing Standards</u>	rmed	IIA-IIB
Independent Auditor's Report on Compliance for Each major State Program and on Internal Control Over Compliance and on the Schedule of Expenditures of State Financial Assistance as Required by the State Single Audit Act.	ı	12A-12C
Schedule of Expenditures of State Financial Assistance and Note to the Schedule of Expenditures of State Financial Assistance		13A-13B
Schedule of Findings and Questioned Costs		14A-14B

### COSTELLO COMPANY, LLC

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### INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners South Fire District Middletown, Connecticut

### Report on the Audit of the Financial Statements

### **Opinion**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the South Fire District of the City of Middletown, Connecticut (the District) as of and for the year June 30, 2024, and the related statement notes to the financial statements, which collectively comprises the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District as of June 30, 2024, and the respective changes in financial position, and the respective budgetary comparison for the General Fund for the year ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis the budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. we do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Required Supplementary Information, as listed in the Table of Contents are presented for purposes of additional analysis and are not required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Required Supplementary Information, as listed in the Table of Contents, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

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In accordance with Government Auditing Standards, we have also issued our report dated February 26, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Hebron, Connecticut February 26, 2025

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### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT Management's Discussion and Analysis For the Year Ended June 30, 2024

As management of the South Fire District of the City of Middletown, Connecticut (the "District") we offer readers of the financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here along with the District's basic financial statements.

### Financial Highlights

On a government-wide basis, the assets of the District exceeded its liabilities resulting in a net position of \$7,366,300.

On a government-wide basis, during the year, the District's net position increased by \$2,189,248 from \$5,177,052, netting to \$7,366,300.

Governmental activities expenses were \$6,838,527.

At the end of the fiscal year the general fund had a fund balance of \$3,926,008.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The basic financial statements comprise three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information as well as the basic financial statements.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. These statements include all assets and liabilities on the accrual basis of accounting. All of the District's revenues and expenses are recorded regardless of when received or paid.

The statement of net position presents information on all of the District's assets and liabilities, with the difference reported as net position. Increases or decreases in net position may serve as an indicator that the District's financial position is either improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the current fiscal year. Revenues and expenses are reported regardless of when received or paid and thus might be a future source or use of cash.

The statement of net position and statement of activities can be found at Exhibit A and B.

### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT

Management's Discussion and Analysis, continued For the Year Ended June 30, 2024

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control and accountability over resources. For the year ended June 30, 2024, the District had only governmental and fiduciary type funds.

### **Governmental Funds**

Governmental Funds are used to account for basically the same functions reported as governmental activities in the government-wide financial statements. Governmental funds, unlike government-wide financial statements, focus on the short-term inflows and outflows of expendable resources, as well as on balances of expendable resources at the end of the year. These funds are reported on the modified accrual basis. The difference between governmental activities and governmental funds is reflected on the bottom of the fund financial statements.

The governmental fund financial statements are reflected at Exhibit C and D.

### Fiduciary Funds

The District is the trustee, or fiduciary, for its employees' pension plans. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities are excluded from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

The fiduciary fund financial statements are reflected at Exhibit E and F.

### Notes to the Financial Statements

The notes provide additional information that is essential to a complete understanding of the data contained in the government-wide and fund financial statements.

### Government-wide Financial Analysis

The analysis below reflects net position and changes in net position.

Net Position	June 30, 2024 Governmental	June 30, 2023 Governmental
	<u>Activities</u>	<u>Activities</u>
Current assets	\$ 7,223,542	\$ 4,793,153
Capital assets, net	3,526,127	3,655,602
Total Assets	10,749,669	8,448,755
Current liabilities	1,335,788	1,232,405
Long-term liabilities	2,047,581	2,039,298
Total Liabilities	3,383,369	3,271,703
Net Position:		
Invested in capital assets	3,526,127	3,655,602
Unrestricted, as restated	3,840,173	1,521,450
Total Net Position, as restated	\$ 7,366,300	\$5,177,052

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT Management's Discussion and Analysis, continued For the Year Ended June 30, 2024

Changes in Net Position  Revenues:	Year Ended June 30, 2024 Governmental Activities	Year Ended June 30, 2023 Governmental Activities
Program Revenues:		
Operating grants and contributions General Revenues:	\$ -	- \$ -
Property Taxes	7,489,881	5,958,469
Intergovernmental revenue	1,017,538	- •
Unrestricted investment earnings	280,881	150,643
Other general revenue	239,475	205,024
Total Revenue	9,027,775	7,358,339
Program Expenses:		
Fire and emergency services	6,838,527	6,157,583
Total program expenses	6,838,527	6,157,583
Change net position	2,189,248	1,200,296
Net position – July 1	5,177,052	3,976,296
Net position – June 30	\$ 7,366,300	\$5,177,052

The District's total revenues were \$9,027,775. The total cost of all programs was \$6,838,527.

### **Governmental Activities**

For governmental activities, approximately 83.0% of the revenues were derived from property taxation; less than 3.0% coming from investment earnings and approximately 14% from intergovernmental revenue and other sources. 100% of the District's expenditures related to fire and emergency services.

### **Fund Financial Analysis**

### **Governmental Funds**

At the end of the year the governmental funds reported a fund balance of \$5,862,995 This was an increase of \$2,325,189 from last year's total of \$3,537,806. The general fund is the chief operating fund of the District.

### General Fund Budgetary Highlights

The final general fund budget was for revenue and expenditures to be \$7,157,880 There were no additional appropriations during the year. During the current fiscal year, actual revenues were \$8,887,151 which was more than budgetary estimates by \$1,729,271. Actual expenditures totaled \$6,702,856, which was less than the budgetary basis by \$455,294.

### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT Management's Discussion and Analysis, continued

For the Year Ended June 30, 2024

### **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2024 amounts to \$3,526,127, net of accumulated depreciation. This investment in capital assets includes land, buildings, related improvements, rolling equipment, and machinery and equipment. This represents a net decrease of \$129,475 during the year.

Capital Assets (net of depreciation)	June 30, 20 Governme		ne 30, 2023 vernmental
(net of depreciation)	Activitie		Activities
Land	\$ 20	,281 \$	20,281
Construction in Progress – Boat	165	,949	165,949
Building & Improvements	1,312	,422	1,334,621
Rolling Equipment	1,793	,354	1,765,645
Equipment & Furnishings	234	,121	369,106
, ,	\$ 3,526	,127 \$	3,655,602

### Long-term Liabilities

At June 30, 2024 the District had long-term liabilities of \$2,047,581, as detailed below. Long-term liabilities increased by \$8,283 during the year.

### Outstanding Debt

Compensated absences	June 30, 2024 Governmental Activities 605,453	June 30, 2023 Governmental Activities \$ 548,636
Other Post Employment Obligation	1,349,427	1,351,195
Other Noncurrent Liabilities	92,701	139,467
Total Outstanding Debt	\$ 2,047,581	\$ 2,039,298

### **Requests for Information**

The financial report is designed to provide an overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Chief of the South Fire District of the City of Middletown, CT 445 Randolph Road Middletown, CT 06457

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF NET POSITION JUNE 30, 2024

ASSETS	
Current Assets:	
Cash and Cash Equivalents	\$ 6,976,376
Prepaid expenses	6,446
Receivables, net	240,720
·	7,223,542
Noncurrent Assets:	7,000,010
Capital Assets, net	3,526,127
TOTAL ASSETS	10,749,669
DEFERRED OUTFLOWS OF RESOURCES	_
LIABILITIES	
Accounts Payable and Accrued Expenses	379,972
Unearned Revenue	955,816
Noncurrent Liabilities:	,
Other Post-Employment Obligation	1,349,427
Other Noncurrent Liabilities	92,701
Compensated absences	605,453
TOTAL LIABILITIES	3,383,369
DEFERRED INFOWS OF RESOURCES	-
NET POSITION	
Invested in Capital Assets	3,526,127
Unrestricted	3,840,173
TOTAL NET POSITION	\$ 7,366,300

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2024

	Expenses	Program Revenue	Net Expense & Changes in Net Position
Functions/Programs			
Primary Government:		_	
Fire and Emergency Services	\$ 6,838,527	<u>s</u> -	\$ (6,838,527)
Total Primary Government	\$ 6,838,527	<u>\$</u> -	(6,838,527)
General Revenues:			
Property Taxes			7,489,881
Unrestricted Investment Earnings			280,881
Intergovernmental			1,017,538
Other General Revenue			239,475
Total General Revenues			9,027,775
Change in Net Position			2,189,248
Net Position - Beginning			5,177,052
Net Position - Ending			\$ 7,366,300

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2024

ASSETS  Cash & Cash Equivalents	GENERA FUND		FOR NON EXP	ERVE FUND CAPITAL & RECURRING ENDITURES	EMP BEN	POST- PLOYMENT EFIT FUND	 TOTAL
Prepaid expenses	\$ 4,296,	324 146	\$	2,004,264	\$	675,288	\$ 6,976,376
Due from Other Funds	328,			-			6,446 328,402
Property Tax Receivables, net of \$8,084 allowance for uncollectibles	240,			-			240,720
TOTAL ASSETS	\$ 4,872,	392	\$	2,004,264	\$	675,288	\$ 7,551,944
LIABILITIES							
Accounts Payable and Accrued Expenses	\$ 379,	72	\$	-	\$		\$ 379,972
Due to other Funds Unearned Revenue	641	-		258,631		69,771	328,402
Total Liabilities	541, 921.			414,163 672,794		69,771	 955,816
Total Buolines	721,	123		072,794		09,771	 1,664,190
DEFERRED INFLOWS OF RESOURCES							
Deferred taxes	24,					-	24,759
	24,	759				-	 24,759
FUND BALANCES							
Committed		-		1,331,470		605,517	1,936,987
Unassigned	3,926,	800				-	3,926,008
Total Fund Balances	3,926,	800		1,331,470		605,517	 5,862,995
TOTAL LIABILITIES & FUND BALANCE	\$ 4,872,	392	\$	2,004,264	_\$	675,288	
Amounts reported for governmental activities in the statement of net positic Capital assets used in governmental activities are not financial resources Other long-term assets are not available to pay for current period expend Net other post-employment obligations are not recorded in the funds Other long-term liabilities  Long-term liabilities are not due and payable in the current period and the	and therefore itures and there	ire not	t reported are deferr	l in the funds ed in the funds			 3,526,127 24,759 (1,349,427) (92,701) (605,453)
Net position of governmental activities (Exhibit A)							\$ 7,366,300

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2024

	GENERAL FUND	RESERVE FUND FOR CAPITAL & NONRECURRING EXPENDITURES	POST- EMPLOYMENT BENEFIT FUND	TOTAL
REVENUE Tax Revenue Intergovernmental Investment Income Other NRG Other General Revenue TOTAL REVENUE	\$ 7,489,881 1,017,538 140,257 201,650 37,825 8,887,151	\$ - 105,185	\$ - 35,439 - 35,439	\$ 7,489,881 1,017,538 280,881 - 201,650 37,825 9,027,775
EXPENDITURES Fire and Emergency Services TOTAL EXPENDITURES  EXCESS of REVENUES OVER EXPENDITURES	6,702,586 6,702,586 2,184,565	105,185	35,439	6,702,586 6,702,586 2,325,189
OTHER FINANCIAL SOURCES (USES) Operating Transfers In (Out)				
NET CHANGE IN FUND BALANCES FUND BALANCES JUNE 30, 2023	2,184,565	1,226,285	35,439 570,078	2,325,189
FUND BALANCES JUNE 30, 2024	\$ 3,926,008	\$ 1,331,470	\$ 605,517	
Amounts reported for governmental activities in the statemer Governmental funds report capital outlays as expenditures is allocated over their estimated useful lives and reported a depreciation expense exceeded capital outlays in the current	. However, in the standard to	tement of activities the	cost of those assets	(129,475)
Some expenses reported in the statement of activites have expenditures in the governmental funds:	used current financia	al resources and, therefor	re, are reported as	(6,466)
Change in net position (Exhibit B)				\$ 2,189,248

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT FIDUCIARY FUNDS - STATEMENT OF FIDUCIARY NET ASSETS JUNE 30, 2024

	Pension Trust Fund Defined Contribution Plan
ASSETS Cash and Cash Equivalents Investments Total Assets	\$ - 7,604,827 7,604,827
Net assets held in trust for pension benefits	\$ 7,604,827

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT FIDUCIARY FUNDS - STATEMENT OF CHANGES IN PLAN NET ASSETS FOR THE FISCAL YEAR ENDED JUNE 30, 2024

	Pension Trust Fund Defined Contribution Plan	
ADDITIONS		
Contributions		
Employer	\$	380,163
Investment earnings (loss)		971,164
TOTAL ADDITIONS		1,351,327
DEDUCTIONS		
Benefits Paid and rolled over		•
Fees and other expenses		30,152
TOTAL DEDUCTIONS		30,152
Net Increase		1,321,175
Net assets held in trust for pension benefits		
Beginning of year		6,283,652
End of year	\$	7,604,827

## SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT Notes to Financial Statements June 30, 2024

### 1. Summary of Significant Accounting Policies

The financial statements of the South Fire District of the City of Middletown, Connecticut (the "District") have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standards setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the District are described below.

### A. Reporting Entity

The South Fire District of the City of Middletown, Connecticut was incorporated as a special taxing district by special act of the General Assembly of the State of Connecticut in 1957. The District operates under a Board of Commissioners form of Government. The District has as its purpose the protection of life and property of the electors from loss or destruction by fire and other perils as are consistent with the aims and goals of a fire department.

The District operates under the provisions of its charter, by-laws and the General Statutes of the State of Connecticut. The legislative powers of the District are vested in the Electors. The executive body is made up of a five member Board of Commissioners.

### B. Government-Wide and Fund Financial Statements

### Government-wide Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The District has no business-type activities.

The statement of net position presents the District's non-fiduciary assets and liabilities, with the difference reported as net position. Net Position are reported in three categories:

Invested in Capital Assets Net of Related Debt – This category consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those capital assets.

Restricted Net Position – This category consists of net assets whose use is restricted either through external restrictions imposed by creditors, grantors, contributors, and the like, or through restrictions imposed by law through constitutional provisions or enabling legislation. At June 30, 2024, the District has no restricted net assets.

Unrestricted Net Position - This category consists of net assets which do not meet the definition of the two preceding categories.

When both restricted and unrestricted revenue are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are available.

### B. Government-Wide and Fund Financial Statements, continued

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or purpose. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

### **Fund Financial Statements**

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

The various funds included in the financial statements are described below:

### **Governmental Funds**

Governmental Funds are those through which most of the governmental functions are financed.

General Fund – The General Fund is the primary operating fund of the District. This fund is used to account for all financial resources except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state and federal grants, and interest income.

Special Revenue Funds – Special Revenue Funds are used to account for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities.

### Fiduciary Funds

Fiduciary Funds are used to account for assets held by the District in a trustee capacity or as an agent on behalf of others. Fiduciary funds are not included in the government-wide statements. The fiduciary funds are as follows:

Pension Trust Funds - The Pension Trust Fund is used to account for the District's defined contribution pension plan.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the fiduciary fund financial statements. Revenues are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation, continued

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

The Reserve Fund for Capital and Nonrecurring Expenditures is a Special Revenue Fund which is used to account for financial resources to be used for the acquisition of capital and/or nonrecurring items.

The Post-Employment Benefit Fund is a Special Revenue Fund which is used to account for financial resources to be used for the payment of post-employment benefits for firefighters.

Additionally, the District reports the following fund types:

The Pension Trust Fund which accounts for the activities of the District's defined benefit and defined contribution pension plans, which accumulate resources for pension benefit payments to qualified District employees.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to the same limitation. The District has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

### D. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statues authorize the district to invest in obligations of the United States Treasury, commercial paper, corporate bonds, repurchase agreements, and certain other investments as more fully described in Note 3.

Investments of the District are reported at fair value.

### E. Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts being owed between funds. Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/due from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the non-current portion of inter-fund loans). All other outstanding balances between funds are reported as "due to/due from other funds". Inter-fund receivables and payables within governmental activities are eliminated in the Statement of Net Position. At June 30, 2024, there were no outstanding balances between funds.

All trade and property taxes receivable are shown net of an allowance for uncollectible. Property taxes are assessed as of October 1. Assessed values are established by the City of Middletown's Assessor's office at 70% of appraised value. Taxes are billed in the following July and are due in one installment. Taxes become overdue one month after the installment due date. Interest at the rate of 1.5% per month accrues on all overdue tax balances. Liens are effective on the assessment date and are continued by filing in May following the due date.

Section 12-165 of the General Statues of the State of Connecticut requires each municipality to write-off, on an annual basis, the property taxes which are deemed uncollectible.

### F. Inventories and Prepaid Expenses

All inventories are valued at cost using the first in/first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. At June 30, 2024, the District had no inventory.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### G. Capital Assets

Capital assets, which include land and related improvements, buildings and related improvements, equipment and vehicles, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental activities columns in the government-wide financial statements.

Fixed assets used in governmental fund operations are accounted for as capital outlays, or departmental expenditures in the fund financial statements upon acquisition.

Capital assets are defined by the District as assets with an initial, individual cost of more than \$2,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings and related improvements, land improvements, equipment and vehicles, and infrastructure assets (e.g., driveways, sidewalks, and similar items) are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	10-40
Land Improvements	40
Equipment and Vehicles	7-18

### H. Compensated Absences

Under the terms of the District's contracts, District employees are granted vacation and sick leave in varying amounts. Sick leave may be accumulated by employees until retirement, termination in good standing or death, at which time they are paid 66.67% of a day's pay for each day of unused accumulated sick leave up to a maximum of 100 days. At June 30, 2024 the liability for accumulated unpaid sick pay approximated \$605,453.

Accumulated sick leave is recognized as a liability of the District in the government-wide financial statements.

### I. Long-Term Obligations

All long-term debt to be repaid from governmental resources is reported as a liability in the government-wide financial statements. The long-term debt consists of accrued compensated absences and a capital lease obligation payable.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. Any debt proceeds are reported as other financing sources and the payment of principal and interest are reported as expenditures. At June 30, 2024, the District had no bonded debt.

### J. Fund Equity-Fund Financial Statements

The equity of the fund financial statements is defined as "fund balance" and is classified into the following categories:

Committed Fund Balance – represents amounts constrained for a specific purpose by a government using its highest level of decision-making authority (District Meeting).

Unassigned Fund Balance – is the residual classification for the General Fund. This classification represents General Fund balance that has not been assigned to other funds, and that has not been restricted, committed, or assigned to specific purposes within the General Fund. If another governmental fund has a fund balance deficit, it is reported as a negative amount in unassigned fund balance.

### K. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

### 2. Stewardship, Compliance and Accountability

The District establishes an annual budget in accordance with provisions of its by-laws. Notice of the annual budget meeting is placed in a newspaper with a circulation within the limits of the District. Said notice is placed not more than 15 days and not less than 10 days before the date of the budget meeting. The budget meeting of the District is held on the last Tuesday of April each year. The meeting has as its order of business, adoption of a fiscal budget for the District for the following fiscal year. The operating budget includes proposed expenditures and the means of financing them.

Formal budgetary integration is employed as a management control device during the year for the General Fund. There were no additional appropriations approved during the year.

All unencumbered appropriations end at each fiscal year-end, except those for the Reserve Fund for Capital and Nonrecurring Expenditures and the Post-Employment Benefit Fund.

### 3. Cash, Cash Equivalents and Investments

### A. Cash and Cash Equivalents

The deposit of public funds is controlled by Connecticut General Statutes (Section 7-402). Deposits may be invested in any "qualified public depository" as defined by State Statute, or, in amounts not exceeding the Federal Deposit Insurance Corporation (FDIC) insurance limit, in an "out of state bank", as defined by the State Statues, which is not a "qualified public depository".

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: (a) obligations of the United States and its agencies; (b) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof; and (c) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net assets values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations.

Other provisions of the Statues cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The State Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF). This investment pool is under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and is regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

The following is a summary of cash and cash equivalents at June 30, 2024:

	Government-Wide Statement of
	Fiduciary Net Assets
eposits:	
Demand, savings and money market accounts	\$ 4,296,824
ash equivalents:	
State short-term investment fund (STIF)	<u>2,679,552</u>
Total cash and cash equivalents	<u>\$ 6,976,376</u>

### **Deposits**

Deposits:

Cash equivalents:

At June 30, 2024, the carrying amount of the District's deposits with financial institutions was \$4,296,824 and the bank balance was \$4,329,285.

Custodial credit risk is the risk that, in the event of a bank failure, the District would not be able to recover its deposits or would not be able to recover collateral securities that are in possession of an outside party. The District does not have a policy for custodial risk. Of the June 30, 2024 bank balance, \$250,000 was covered by Federal Depository Insurance. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposited based upon the depository's risk based capital ratio.

A minimum of \$500,000, based on the June 30, 2024 deposits was collateralized (collateral held by the pledging bank's trust department in not the District's name). The remaining bank balance of \$3,796,824 was uninsured and uncollateralized.

### 3. Cash, Cash Equivalents and Investments, continued

### A. Cash and Cash Equivalents, continued

### Cash Equivalents

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2024, the District's cash equivalents represented amounts held in the State Short-Term Investment Fund (STIF). The STIF is an investment pool managed by the Treasurer of the State of Connecticut. The pool is rated AAAm by Standard & Poor's.

### **B.** Investments

As of June 30, 2024, the District's investments consisted of the following:

Pooled open-end mutual fund accounts	Carrying Amount	Market Value
Pension Trust Fund:		
Defined Contribution Plan	\$ 7,604,827	\$ 7,604,827

### Interest Rate Risk

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### Credit Risk

As indicated above, State Statutes limit the investment options of municipalities. The District has no investment policy that would further limit its investment choices beyond those limited by Connecticut state statutes. The provisions of the statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, the investment of such funds is generally controlled by laws applicable to fiduciaries and the provisions of the applicable plan.

### **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in possession of an outside party. The District does not have a policy for custodial credit risk. The District's investments consist of investments in external investment pools and money market funds which are not exposed to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

### Concentrations of Credit Risk

The District's investments consist of investments in external investment pools and money market funds which are not exposed to concentrations of credit risk because they are not evidenced by securities that exist in physical or book form.

### 4. Receivables and Deferred Revenue

Receivables as of year-end are as follows:

	General Fund
Receivables:	
Taxes	\$ 248,804
Less: allowance for uncollectibles	(8,084)
Net total receivables	\$_240,720

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the component of deferred revenue reported in governmental funds is as follows:

	<u>Unavailable</u>
Deferred property taxes	<u>\$ 24,759</u>

### 5. Interfund Accounts

At June 30, 2024 amounts due from and to other funds were as follows

	Due From	Due to
General Fund	\$ 328,402	\$ -
Reserve Fund for Capital and Nonrecurring Expenditures	-	258,631
Post-employment Benefit Fund	_	<u>69,771</u>
* •	\$ 328,402	\$ <u>328,402</u>

### 6. Capital Assets

Capital asset activity for the year ended June 30, 2024 is as follows:

	Balance June 30, 2023	Increases	<u>Decreases</u>	Balance June 30, 2024
Governmental activities:				
Capital assets, not being depreciated				
Land	\$ 20,281	<u>s -</u>	<u>\$ -</u>	\$ 20,281
Capital assets, being depreciated				
Construction in Progress – Boat	165,949	-	-	165,949
Buildings and Improvements	2,093,662	-	-	2,093,662
Rolling Equipment	3,173,555	184,348		3,357,903
Equipment	612,449	-	-	612,449
Total assets being depreciated	6,045,615	184,348	-	6,229,963
Less: accumulated depreciation for:				
Buildings and Improvements	741,431	39,809	-	781,240
Rolling Equipment	1,336,519	228,030	-	1,564,549
Equipment	332,344	45,984	-	378,328
Total accumulated depreciation	2,410,294		-	2,724,117
Total accumulate depression				
Total Government-Wide Capital Assets, Net	\$ 3,655,602	\$(129,475)	\$ -	\$ 3,526,127

Depreciation expense was charged to functions/programs as follows:

Governmental activities

Fire and emergency services

\$ 313,823

Total depreciation expense-governmental activities \$313,823

### 7. Unearned Revenue

Unearned revenue of \$955,816, represents various monies received that the District has accumulated through June 30, 2024.

### 8. Long-Term Liabilities

### Changes in Long-term Debt

Long-term liabilities, other than outstanding OPEB cost, of the District consist of accumulated unpaid sick leave benefits and heart and hypertension liability payable. Long-term liability activity for the year ended June 30, 2024, was as follows:

Governmental Activities:	Balance <u>June 30,</u> <u>2023</u>	Additions	Reductions / Maturities	Balance <u>June 30.</u> 2024	Due Within One Year
Compensated absences Other Total Governmental Activities	\$548,636 139,467	\$ 56,817	\$ - 46,766	\$605,453 92,701	\$ -
Long-term liabilities	\$688,103	\$ 56.817	\$ 46,766	\$698,154	\$ -

### 9. Risk Management

The District is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; workers compensation and natural disasters for which the District carries commercial insurance. During the year ended June 30, 2024, deductibles paid by the District were insignificant. Settled claims, for all types of commercial coverage, have not exceeded commercial insurance coverage during the past three fiscal years.

### 10. Deferred Compensation Plan

The District offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan is administered by the South Fire District. The plan, available to all eligible District employees, permits the employees to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to the employees until termination, retirement, death or an unforeseeable emergency.

### 11. Money Purchase Plan

Effective July 1, 1994, the District established the "South Fire District Money Purchase Plan", a defined contribution plan which is administered by the South Fire District and which covers all employee classifications except those who continued coverage under the District's defined benefit plan and volunteer firemen. Employees are entitled to receive a Money Purchase Contribution for a given plan year if they have completed at least 1,000 hours of service during the plan year.

Partial vesting occurs upon completion of 4 years of service with employees becoming fully vested after the completion of 11 years of service or upon reaching normal retirement age of 55 years. The Plan is funded entirely by the District contributions and provides for monthly deposits to the Plan based upon eligible employee compensation. For the fiscal year ended June 30, 2024, contributions to the money purchase plan were equal to 12.22% of eligible employee compensation. Such contribution levels are established through negotiation.

The plan is considered to be part of the District's financial reporting entity and is included as a pension trust fund of the District.

For the year ended June 30, 2024, employer contributions to the plan totaled \$361,255.

### 12. Other Post-Employment Benefits (OPEB)

The District provides post-retirement medical benefits to eligible retirees and their family through a single-employer, contributory, defined benefit OPEB plan. The OPEB plan provides medical coverage to eligible retirees and their family. An actuarial valuation is made to determine whether the contributions are sufficient to meet plan obligations. The latest valuation was made June 30, 2024. The OPEB plan does not issue a separate, stand-alone, financial report.

Employees of the District are eligible for medical coverage based upon the following criteria:

- Average retirement at age 62 and a minimum of 10 years of service.
- Generally, benefits are continued until the retiree's age 64.

At June 30, 2024 there were 39 Active members and 2 retired members covered by the plan.

From an accrual accounting perspective, the cost of post-employment healthcare benefits, like the cost of pension benefits, generally should be associated with the periods in which the cost occurs, rather than in the future when it will be paid. In adopting GASB Statement Number 75 beginning with the year ended June 30, 2021, the District recognizes the cost of post-employment healthcare in the year when the employee services are received, reports the accumulated liability (or asset) from prior years, and provides information useful in assessing potential demands on the District's cash flows.

The contribution requirement of plan members and the District are established and may be amended by the District. The District currently contributes enough money to the plan to satisfy the current obligations on a pay-as-you-go basis.

Benefits for retirees are generally provided by the District on a contributory basis. Benefits for the eligible family members of eligible retirees are also generally provided on a contributory basis.

The District's annual other post-employment benefit (OPEB) cost (expense) is calculated an amount actuarially determined in accordance with the parameters of GASB Statement Number 75. The actuarial accrued liability as of June 30, 2024 is estimated to be \$1,349,427.

An actuarial valuation of an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continued revision as actual results are compared with past expectations and new estimates are made about the future.

Projection of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the District, as well as what the District's total OPEB liability would be if it were calculated using a discount rate the is 1 percentage point lower (3.210%) or 1 percentage point higher (5.210%) than the current discount rate:

	1% Decrease	Baseline	1% Higher
	(3.210%)	(4.210%)	(5.210%)
Total OPEB liability	\$1,510,834	\$1,349,427	\$1,214,323
Change from baseline	161,407	-	(135,104)

### 12. Other Post-Employment Benefits (OPEB) (Continued)

### Net OPEB Liability

The District's net OPEB liability was measured as of June 30, 2024. The components of the net OPEB liability at June 30, 2024 were as follows:

Total OPEB Liability \$1,349,427
Plan fiduciary net position 605,517
Net OPEB Liability \$743,910

### Actuarial Assumptions

The total OPEB liability was determined by an actual valuation as of June 30, 2024. The actuarial assumptions are found on page 9D of this report.

The long-term expected rate of return of OPEB plan investments is projected to be 4.210 %.

The Discount rate used to measure the total OPEB liability was 4.210%.

### 13. Litigation

The District has one claim pursuant to Connecticut Statutes §7-433C – Connecticut's Heart and Hypertension Act. At this early juncture, it is impossible to predict the full extent for the District's liability for the two remaining claims.

### 14. Subsequent Events

Subsequent events were evaluated through February 26, 2025, which is the date that the financial statements were available to be issued

### 15. Issued Accounting Standards

The Governmental Accounting Standards Board (GASB) has issued several pronouncements that have effective dates that may impact future financial presentations. The impact of the following accounting pronouncements are currently being assessed by the District as to the impact to the financial statements.

Management has not currently determined what, if any, impact implementation of the following pronouncements may have on future financial statements.

GASB Statement No. 101, Compensated Absences. Provides a consistent model for accounting for compensated Absences and associated salary-related payments. The objectives are to:

- Ensure uniform accounting recognition across all governments
- More accurately, reflect with a government will incur an obligation.
- Better meet the information needs of financial statement users.

The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No 102, Certain Risk Disclosures. Requires state and local governments to disclose information about risks that could make them vulnerable to loss or harm. The statement is intended to improve financial reporting by providing users with timely information. This Statement is effective for fiscal years beginning after Jule 15, 2024, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 103, Financial Reporting Model Improvements. This Statement aims to improve the financial reporting model by providing information that is essential for decision making and assessing a government's accountability. The requirements of this Statement are effective for fiscal years beginning after June 15, 2025, and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement No. 104, Disclosure of Certain Capital Assets. This Statement allows bank, credit unions savings institutions to report certain cash receipts and payments in the statement of cash flows. This Statement is effective for fiscal years beginning after June 15, 2025 and all reporting periods thereafter. Earlier application is encouraged.

GASB Statement 100, Accounting Changes and Error Corrections. This statement enhances accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information. This statement is effective for fiscal years beginning after June 15, 2023.

GASB Statement 101, Compensated Absences. This statement updates the recognition and measurement guidance for compensated absences and is effective for fiscal years beginning after December 15, 2023.

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF GENERAL FUND REVENUES - BUDGETARY BASIS BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2024

REVENUES	ORIGINAL BUDGET	REVISED BUDGET	ACTUAL AMOUNT	VARIANCE- FAVORABLE (UNFAVORABLE)
Tax Collector:				
Receipts from Taxation	\$ 6,901,230	\$ 6,901,230	\$ 7,373,158	\$ 471,928
Tax Supplement	15,000	15,000	44,746	29,746
Interest and Lien Fees	30,000	30,000	71,977	41,977
Total Tax Collector	6,946,230	6,946,230	7,489,881	543,651
Grants:				
Federal	•	-	99,814	99,814
State			917,724	917,724
Total State of Connecticut		-	1,017,538	1,017,538
Other:				
NRG	201,650	201,650	201,650	-
Other	10,000	10,000	178,082	168,082
	211,650	211,650	379,732	168,082
Total Revenues	\$ 7,157,880	\$ 7,157,880	8,887,151	\$ 1,729,271
Total Revenues - Exhibit D			\$ 8,887,151	

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF GENERAL FUND EXPENDITURES - BUDGETARY BASIS BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2024

		BINAL DGET	VISED JDGET		CTUAL MOUNT	FAV	IANCE- ORABLE VORABLE)
EXPENDITURES							
Utilities:							
Electricity	\$	22,500	\$ 22,500	\$	18,390	\$	4,110
Water and Sewer		2,500	2,500		2,442		58
Heating		15,000	15,000		10,314		4,686
Telephone		3,000	 3,000		2,857	•	143
Total Utilities		43,000	 43,000	-	34,003		8,997
Apparatus / Vehicles:							
Fuel		45,000	45,000		36,172		8,828
Repairs		52,650	52,650		78,488		(25,838)
Annual Inspection (OSHA)		9,850	9,850		15,997		(6,147)
Vehicle Supplies		2,000	 2,000		1,878		122
Total Apparatus / Vehicles		109,500	 109,500		132,535		(23,035)
Insurance:							
Workers Compensation		177,685	177,685		174,976		2,709
Commercial Package		55,000	55,000		50,705		4,295
Medical		995,447	995,447		971,852		23,595
Cyber		6,515	6,515		6,515		
Life Insurance and Disability		56,586	56,586		50,402		6,184
Pension - Defined Contribution		364,055	364,055		361,255		2,800
Sick Time Incentive		23,796	 23,796		17,110		6,686
Total Insurance	1,	679,084	 1,679,084		1,632,815		46,269
Salaries:							
Salaries - Fire Department	3,	107,984	3,107,984		3,036,555		71,429
Salaries - Administrative		190,000	190,000		155,967		34,033
Replacement / Call-Backs		671,539	671,539		596,067		75,472
Fringe Benefits		132,942	132,942		129,663		3,279
PEB - Uncompensated Absences		10,000	10,000		30,786		(20,786)
PEB - Heart and Hypertension		206,489	206,489		46,766		159,723
Social Security - Employer		255,203	255,202		238,245		16,957
Medicare - Employer		59,684	 59,685		55,719		3,966
Total Salaries	4.	633,841	 4,633,841		4,289,768		344,073
Physical Plant:							
Repairs		20,000	20,000		19,739		261
Supplies - Maintenance		8,900	8,900		9,204		(304)
Services		13,000	13,000		10,928		2,072
Equipment		4,600	 4,600		4,440		160
Total Physical Plant		46,500	 46,500		44,311		2,189

(continued)

### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF GENERAL FUND EXPENDITURES - BUDGETARY BASIS **BUDGET AND ACTUAL** FOR THE FISCAL YEAR ENDED JUNE 30, 2024

	ORIGINAL BUDGET	REVISED BUDGET	ACTUAL AMOUNT	VARIANCE- FAVORABLE (UNFAVORABLE)
Administration;				(C.I.I.I.I OXELDED)
Tax Collector's Expenses	\$ 24,000	\$ 24,000	\$ 21,975	\$ 2,025
Professional Organizations / Periodicals	2,675	2,675	2,099	576
Office Expenses / Supplies	3,500	3,500	3,372	128
Auditor	7,750	7,750	8,475	(725)
Professional Development	8,500	8,500	8,500	(123)
Postage	4,000	4,000	3,577	423
Contingency	50,000	50,000	5,577	50,000
Commissioner's Compensation	9,000	9,000	9,000	30,000
Activity Expense	3,500	3,500	3,817	(217)
Professional Services	35,000	35,000	29,576	(317)
Office Equipment	1,200	1,200	1,148	5,424
Actuarial Services	3,300	3,300		52
Advertising / Voting	6,200	6,200	3,150	150
Lien Fees	1,200	1,200	6,770	(570)
Archive Services	1,000	1,000	1,340	(140)
Software Support	53,100	•	780	220
Total Administration		53,100	48,259	4,841
rotal Administration	213,925	213,925	151,838	62,087
Fire Department Operations:				
Emergency Medical Equipment	12,500	12,500	11,884	616
Computer Equipment & Supplies	2,000	2,000	1,179	821
Training	37,500	37,500	39,329	(1,829)
Public Fire Education	4,500	4,500	5,349	(849)
Firefighting Equipment	14,000	14,000	18,747	(4,747)
Special Service Units	7,000	7,000	7,183	(183)
Fire Marshal's Office	4,000	4,000	2,402	1,598
Uniforms	31,000	31,000	34,829	(3,829)
Protective Clothing	35,000	35,000	34,991	9
Communications	4,500	4,500	2,914	1,586
Cellular / Paging Services	5,600	5,600	7,427	(1,827)
Breathing Air & Oxygen	1,500	1,500	1,270	230
Medical Testing	4,180	4,180	4,341	(161)
FEMA Grant Expenses	.,	-	1,511	(101)
Capital Expenditures	_	_	243,630	(243,630)
Breathing Apparatus Testing, Repair and purchases	2,800	2,800	1,841	959
Total Fire Department Operations	166,080	166,080	417.316	(251,236)
, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				(251,250)
Total Expenditures Before Reserve Fund Transfer	6,891,930	6,891,930	6,702,586	189,344
Transfer to Reserve Fund	265,950	265,950	_	265,950
Transfer to the Post-Employment Benefit Fund	-	_		200,500
• •			***************************************	
Total Expenditures	\$ 7,157,880	\$ 7,157,880	6,702,586	\$ 455,294
Less: Transfer to the Reserve Fund			-	
Less: Transfer to the Post-Employment Benefit Fund			-	
Total Expenditures - Exhibit D			\$ 6,702,586	
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### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT Required Supplementary Information – Other Post-Employment Benefits (OPEB) For the Year Ended June 30, 2024

### 5. Actuarial Assumptions and Other Inputs

Actuarial Valuation Date:

June 30, 2024

Fiscal Year-End Date:

June 30, 2024

### Changes in the Total OPEB Liability:

Balance at 6/30/23 -

\$1,351,195

Charges for the year:

Gain and losses - 70,951
Change in assumptions -11,863
Employer Contributions -18,926
Interest on OPEB Liability 57,185
Service costs 42,787

Balance at 6/30/24

\$1,349,427

### Actuarial Assumptions:

Age Adjustment Factor:

2.254342

Average Retirement Age:

64

Amortization Method:

Level percentage of payroll

Amortization Period:

20 years

Assets Backing OPEB Liability:

Plan Assets Return:

0.000%

Bond Yield:

4.210%

Discount Rate:

4.210%

Payroll Growth Rate:

3.00%

Turnover Assumption:

Standard turnover assumption – from U.S. Office of Personal

Management.

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLÉTOWN, CONNECTICUT

# Required Supplementary Information OTHER POST-EMPLOYMENT OBLIGATION Schedule of Proportionate Share of the OPEB Liability (unaudited)

Measurement date		6/30/24	6/30/23	6/30/22	6/30/21	6/30/20	6/30/19	6/30/18		6/30/17
Discount Rate		4.210%	4.130%	4.090%	% 2.190%	% 2.090%	3.940%	3.940%	%(	4.160%
Total OPEB Liability	<del>⇔</del>	\$ 1,349,427 \$ 1,3	\$ 1,351,195	\$ 1,622,38	5 \$ 2,534,97	7 \$ 2,331,977	51,195 \$ 1,622,385 \$ 2,534,977 \$ 2,331,977 \$ 3,244,812 \$ 3,244,812 \$ 3,154,873	\$ 3,244,8	2 \$	3,154,873
Service Costs	↔	49,214 \$	\$ 44,124 \$	\$ 83,096	3 83,096 \$ 130,520 \$	0 \$ 80,229 \$	\$ 89,939	\$ 89,939	<del>\$</del>	13,789

SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING FOR THE YEAR ENDED JUNE 30, 2024

	Amount of	Taxes	Collectible	6/30/2024	127,748	37,283	32,463	20,330	17,836	11,005	1,188	23	ı	=	617	248,804
	▼		Total		7,379,005	46,032	39,466	16,726	5,947	1,377	919	270		•	442	7,489,881 \$
		Liens &	Fees	Collected	5,387	1,176	2,112	1,048	401	89	105	47	•	1	74	\$ 10,418 \$
			Interest	Collected	29,884	9,865	11,928	6,150	2,471	287	592	152	ı	1	253	\$ 61,559
				Faxes Collected	7,343,734	34,991	25,426	9,528	3,075	722	242	71	•	•	115	7,417,904
	Adjusted	Amount of	Taxes	Collectible Taxe	7,471,482	72,274	57,889	29,858	20,911	11,727	1,430	94	•	11	1,032	- \$ 7,666,708 \$ 7,417,904 \$ 61,559 \$ 10,418 \$ 7,489,881 \$
		Transfers	to	Suspense	1	1	•	1	•	•	1	•	•	•	,	
			Lawful	Corrections	(9,904)		173	•	(42)	Ξ	<u>,</u> 1	•	•	1	•	481,386 \$ (9,774) \$
Current Levy	and Amount of	Taxes	Collectible	7/1/2023 C	\$ 7,481,386											7
	63		Uncollected	taxes 7/1/22		72,274	57,716	29,858	20,953	11,728	1,430	94	ı	=	1,032	\$ 195,096 \$
			Due Date	of Tax	7/1/2023	7/1/2022	7/1/2021	7/1/2020	7/1/2019	7/1/2018	7/1/2017	7/1/2016	7/1/2015	7/1/2014	7/1/2013	• "
			Grand List	Year	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012 & prior	

### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SPECIAL REVENUE FUND - RESERVE FUND FOR CAPITAL AND NONRECURRING EXPENDITURES SCHEDULE OF CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2024

		expended	 Appro	pria	tions		Current	Unexpended
		Balance ly 1, 2023	Current Year		Cancelled	Interest	Year Expenditures	Balance June 30, 2024
RESERVED						-	 	
Self-Contained Breathing Apparatus	\$	77,867	\$ -	\$	-	\$ -	\$ -	77,867
Training Equipment		15,000	~		-	-	-	15,000
Comuters and related Equipment		10,750	-		-	-	-	10,750
Rescue Tools - Hydraulic		15,040			-	-	-	15,040
Defibrillators/ALS Equipment		6,189	-		-	-	-	6,189
Fire Fighting Equipment		14,855	-			-	-	14,855
Health & Safety		7,600	-			-	-	7,600
Facility Equipment		27,465	-		-	-	-	27,465
Facility Improvements/Repairs		49,722	-		-	-		49,722
Furniture		8,750	-		-	_	-	8,750
Apparatus		639.819	-		-	105,185	-	745,004
Emergency Response Vehicles		339,117			_	•	-	339,117
Staff Vehicle		14,111	_		_	-	-	14,111
TOTAL RESERVED FUND BALANCE		1,226,285	 _	_		105,185		 1,331,470
UNRESERVED AND UNDESIGNATED			 _		_	_		 •
TOTAL FUND BALANCE	\$	1,226,285	\$ -	_\$	-	\$105,185	 \$ -	\$ 1,331,470

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF DEBT LIMITATION CONNECTICUT STATUTES, SECTIONS 7-374(B)

JUNE 30, 2024 (UNAUDITED)

TAX BASE: (including interest and lien fees)		\$ 7,489,881
DEBT LIMITATION:	GENERAL PURPOSE	PENSION DEFICIT
2 1/4 times base 3 times base	\$ 16,852,232	\$ 22,469,643
TOTAL LIMITATIONS	16,852,232	22,469,643
INDEBTEDNESS:	-	
DEBT LIMITATION IN EXCESS OF OUTSTANDING DEBT	\$ 16,852,232	\$ 22,469,643
The total net indebtedness above amounts to:		\$ 39,321,875
In no event shall total indebtedness exceed seven times the base for debt limitation computation:		\$ 52,429,167

### COSTELLO COMPANY, LLC

Charles T. Costello, CPA

Certified Public Accountant and Consultants

www.costellocompany.com

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners South Fire District Middletown, Connecticut

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the South Fire District of the City of Middletown, Connecticut (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued my report thereon dated February 26, 2025

### **Internal Control over Financial Reporting**

In planning and performing my audit of the financial statements, I considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, I do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during my audit I did not identify any deficiencies in internal control that I consider to be material weaknesses. However, material weaknesses may exist that have not been identified

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hebron, Connecticut February 26, 2025

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### COSTELLO COMPANY, LLC

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INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE STATE SINGLE AUDIT ACT

Board of Fire Commissioners South Fire District Middletown, Connecticut

### Report on Compliance for Each Major State Program

### **Opinion on Each Major State Program**

We have audited the South Fire District of the City of Middletown's (the District) compliance with the types of compliance requirements identified as subject to audit in the Office of Policy and Management's *Compliance Supplement* that could have a direct and material effect on each of the District's major state programs for the year ended June 30, 2024. The District's major state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major state programs for the year ended June 30, 2024.

### Basis for Opinion on Each Major State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the State Single Audit Act (C.G.S Sections 4-230 to 4-236). Our responsibilities under those standards and the State Single Audit Act are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's state programs.

### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the State Single Audit Act, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to
  test and report on internal control over compliance in accordance with the State Single
  Audit Act, but not for the purpose of expressing an opinion on the effectiveness of the
  District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of

compliance requirement of a state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the State Single Audit Act. Accordingly, this report is not suitable to any other purpose.

Hebron, Connecticut February 26, 2025

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# SOUTH FIRE DISTRICT OF THE CITY MIDDLETOWN, CONNECTICUT SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE For the Year Ended June 30, 2024

STATE GRANTOR/PASS-THROUGH GRANTOR/PROGRAM TITLE	STATE GRANT PROGRAM CORE-CT NUMBER	EXPEN	DITURES
Office of Policy and Management			
Tiered Payment in Lieu of Taxes (PILOT) Municipal grants-in-aid	11000-OPM20600-17111 12052-OPM20600-43587	\$	710,644 207,080
Total State Financial Assistance		\$	917,724

See note to schedule of expenditures of state financial assistance.

### SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT

# NOTE TO SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE For the Year Ended June 30, 2024

The accompanying schedule of expenditures of state financial assistance includes state grant activity of the South Fire District of the City of Middletown, (the District) under programs of the State of Connecticut for the fiscal year ended June 30, 2024. Various departments and agencies of the State of Connecticut have provided financial assistance through grants and other authorizations in accordance with the General Statutes of the State of Connecticut. These financial assistance programs fund the operations of the District.

### 1. Summary of Significant Accounting Policies

The accounting policies of the District conform to U.S. generally accepted accounting principles as applicable to governments.

The information in the Schedule of Expenditures of State Financial Assistance is presented based upon regulations established by the State of Connecticut, Office of Policy and Management.

### **Basis of Accounting**

The expenditures reported on the Schedule of Expenditures of State Financial Assistance are reported on the modified accrual basis of accounting. In accordance with Section 4-236-22 of the Regulations to the State Single Audit Act, certain grants are not dependent on expenditure activity, and accordingly, are considered to be expended in the fiscal year of receipt. These grant program receipts are reflected in the expenditures column of the Schedule of Expenditures of State Financial Assistance.

# SOUTH FIRE DISTRICT OF THE CITY OF MIDDLETOWN, CONNECTICUT SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year ended June 30, 2024

### I. SUMMARY OF AUDITORS' RESULTS

Financial Statements		
Type of auditors' opinion issued:	<u>Unmodified</u>	
<ul><li>Internal control over financial reporting:</li><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>	yes _X yes _X	no none reported
Noncompliance material to financial statements no	oted?yes _X_	no
State Financial Assistance		
<ul><li>Internal control over major programs:</li><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified?</li></ul>	yes _X_ yes _X_	no none reported
Type of auditors' opinion issued on compliance for major programs:	<u>Unmodified</u>	
Any audit findings disclosed that are required to be reported in accordance with Section 4-236-24 of the Regulations to the State Single Audit Act?	e yes _ <u>X</u>	_no
The following schedule reflects the major prog	ram included in the audit:	
State Grantor and Program	State Grant Program Core-CT Number	Expenditures
Office of Policy and Management		
Tiered Payment In Lieu of Taxes (PILOT)	11000-OPM20600-17111	<u>\$ 710,644</u>
<ul> <li>Dollar threshold used to distinguish between Type A and Type B programs</li> </ul>		<u>\$ 100,000</u>
Continued		

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### II. FINANCIAL STATEMENT FINDINGS

There are no financial statement findings.

### III. STATE FINANCIAL ASSISTANCE FINDINGS AND QUESTIONED COSTS

There are no State financial assistance findings or questioned costs.